

Mancetter Neighbourhood Plan 2016 - 2029

**Adopted Version** 

Mancetter Parish Council



#### **Foreword**

Whether we like it or not our neighbourhood is going to change over the next 15 or so years, linked to the Core Strategy and other Local Plan documents prepared by North Warwickshire Borough Council. As we are all aware there are also substantial pressures on our Parish through speculative planning applications. We therefore had two options:

- To sit on our hands and do nothing and risk having little say in what actually happens; or
- To be proactive and shape and influence future development.

We believe that the latter is the right way forward and committed to a Neighbourhood Plan.

This is the Referendum version of the Mancetter Neighbourhood Plan. It reflects the hard work of the Neighbourhood Plan Steering Group over the last two years and the commitment of Mancetter Parish Council to the principles and practice of "Localism". However, it is your involvement and support that has been most valuable. Following a successful outcome from the independent examination this is the last, critical, stage for the Neighbourhood Plan. The Borough Council will now organise a referendum and if it the Plan is supported by over 50% of those who vote, it will become part of the legal planning framework for Mancetter.

The Plan came through the independent examination with its intent and purpose intact. The Steering Group has consulted and listened to the community throughout the process with the well-being, sustainability and long-term preservation of our rural community as a focus. Every effort has been made to ensure that the policies in this document reflect the views of the majority of residents. Our plan not only sets out the vision and objectives of the community, which will ensure Mancetter is protected and enhanced for the enjoyment of future generations, but it also reflects the importance of retaining our heritage and sense of place.

Therefore, we need your involvement and support on one more occasion to get the Plan "Made" such that it has legal weight. I, my colleagues on the Steering Group and the Parish Council look forward to a good turnout and a positive outcome in the referendum.

I would like to thank everyone who attended the numerous Steering Group meetings during the Plan preparation, without whose help, input and support, this Plan could not have been finalised. The Neighbourhood Plan has also required funding during the preparation process and thanks must also go to Awards for All and Locality for the grants provided.

For those of you who want to know a little more about Neighbourhood Plans and how they fit into the planning system, the following summary may be helpful:

- 1 They were introduced in 2011 to give people a greater say about the location and appearance of development and to help to protect valued local heritage, landscape and community assets.
- 2 They can establish general planning policies for the development and use of land.
- 3 They are part of the Development Plan, used to consider planning applications. However, whilst they can influence the choice of sites, design and layout of new housing, Neighbourhood Plans should reflect national guidance and conform with the Local Plan

### **Mancetter Parish Council June 2017**

Clive Keble Consulting Ltd. of Derby provided planning advice on the preparation of the Plan

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# Glossary

#### 1. Introduction

#### What is a neighbourhood development plan?

- 1.1 Communities now have new powers to shape development through neighbourhood planning, which is a new right introduced through the Localism Act 2011.
- 1.2 A Neighbourhood Development Plan can set out a vision for an area and planning policies for the use and development of land. It will form part of the statutory planning framework for the area, and the policies and proposals contained within the neighbourhood plan will be used in the determination of planning applications.

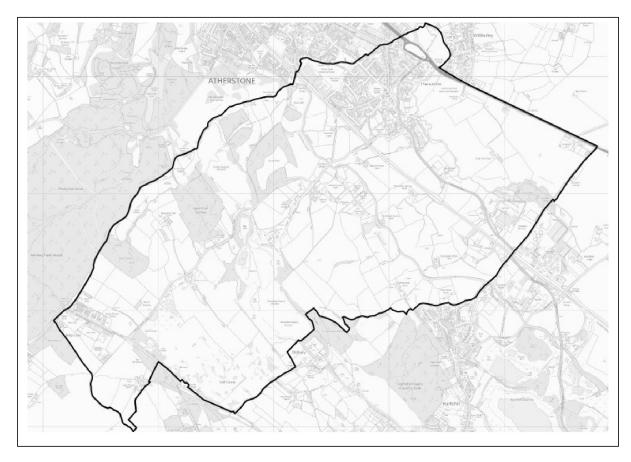
#### **Mancetter Parish**

- 1.3 Mancetter has been affected by primary land uses (farming, quarrying, mining and transport) for 2000 years since its' origins as a Roman settlement on Watling Street. The economy has changed, but there are development pressures which local people want to influence so that they benefit from investment but retain local character.
- 1.4 Mancetter Parish Council accepts the strategic direction of the North Warwickshire Core Strategy but feels that it does not give the locally focussed planning detail and control wanted by the local community. Initial consultation and research has shown that there is a strong desire to:
  - **1.** Accommodate limited new housing, primarily through infill development but ensuring that it reflects local needs in terms of house size, affordability and design to fit in with the character of the area.
  - **2.** Protect the parish from inappropriate development in the countryside.
  - **3.** Involve as many people as possible in the plan.
  - **4.** Protect the valuable landscape, natural environment and heritage assets including archaeological sites.
  - **5.** Manage pressure from residential and commercial development in nearby areas, setting policies so that Mancetter benefits from and is not harmed it.
  - 1.5 The Index of Multiple Deprivation shows a higher than average level of need in Mancetter, which is a former coalfield community. Targeted consultation has identified the needs and aspirations of residents to be addressed through the Neighbourhood Plan.

#### **Background to the Neighbourhood Plan**

1.6 As the appropriate 'Qualifying Body', Mancetter Parish Council applied to North Warwickshire Borough Council (NWBC) on 5 February 2015 to designate a Neighbourhood Area. The Borough Council subsequently publicised the application for a six-week period and invited any representations and formally approved the Neighbourhood Area for Mancetter on 23 April 2015. The boundary of the Mancetter Neighbourhood Area corresponds to the Parish boundary. This shown overleaf.

## **Mancetter Parish and Neighbourhood Plan Area**



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### **The Plan Period**

1.7 The Neighbourhood Plan will cover the period from 2016 to 2029 which complements to the plan period for the adopted North Warwickshire Core Strategy (2014 - 2029)

## **Next steps**

- 1.8 This Referendum version of the Plan reflects modifications suggested by the Independent Examiner.
- 1.9 The examiner suggested a number of modifications to the Plan, to meet the basic conditions, including conformity with national and local planning policy. The examiner recommended, subject to modifications, that the Plan can proceed to Referendum. A majority of people voting must then support the plan if it is to be eventually 'Made' by the Borough Council. The plan will then become part of the development plan for the area and will become a major consideration when determining planning applications.

### 2 National and Local Planning Context

#### The Basic Conditions

- 2.1 The Localism Act 2011 stipulates that a Neighbourhood Development Plan should meet certain basic conditions before it can come into force. After being submitted to NWBC an independent examiner will be appointed to assess whether the plan has met these basic conditions. If the examiner concludes the basic conditions have not been met, the plan will not go forward to referendum.
- 2.2 The basic conditions state that the plan:
  - should have regard to national policies and advice, such as the National Planning Policy Framework;
  - should be in general conformity with the strategic policies in the development plan for the area, which includes any adopted local plans;
  - should contribute to the achievement of sustainable development;
  - should be compatible with European obligations and human rights requirements.

## **National Planning Policies**

- 2.3 The Mancetter Neighbourhood Plan should thereby be developed with regard to national policy, especially the National Planning Policy Framework. The Framework set out the Government's planning policies for England and came into effect in March 2012. It contains core planning principles which should underpin all plan-making. It provides the basis for local planning authorities to prepare their Local Plans and for communities producing Neighbourhood Plans.
- 2.4 The Framework states that Neighbourhood Plans should support the strategic development needs of the wider area set out in the Local Plan. They should not promote less development or undermine its strategic policies. It adds that Neighbourhood Plans should plan positively to shape and direct development that is outside the strategic elements of the Local Plan.
- 2.5 The Mancetter Neighbourhood Plan should also be mindful of Planning Practice Guidance, which was published by the Government in 2014. The Guidance explains how national policy should be applied.

## The Development Plan

- 2.6 The Mancetter Neighbourhood Plan should also be in general conformity with the strategic policies of the development plan for the area.
- 2.7 The current Development Plan comprises:
  - The Adopted North Warwickshire Core Strategy (2014 2029)
  - Warwickshire Minerals Local Plan 1995 the emerging Plan for 2017 2032, and the Warwickshire Waste Local Plan 2013 (both by Warwickshire County Council).

2.8 The Steering Group has worked closely with North Warwickshire Borough Council (NWBC) in the preparation of the Neighbourhood Plan and care has been taken to ensure that it is in general conformity with the 2014 Core strategy. In addition, it is acknowledged that NWBC are currently merging the Core Strategy, Site Allocations and Development Management documents into one single plan – The New Local Plan 2016. Efforts have been made to align the content of the Neighbourhood Plan with this document. However, it is recognised that in legal terms conformity must be achieved with the adopted Core Strategy. Past advice from NWBC on the policy context for this Neighbourhood Plan is set out below.

"The Borough Council's Adopted Core Strategy is the principal document that contains the NWBC Strategic Policies that the Mancetter Neighbourhood Plan (NP) will need to conform with. The main policies that will be relevant to, or affect the Neighbourhood Plan (i.e. the Neighbourhood Plan will need to ensure it conforms with these policies) are Policies NW1 to NW6 and NW9 in terms of Employment land supply. The remaining policies NW10 to 17 deal primarily with addressing the needs, control of and impacts of development on the Borough and any new Neighbourhood Plan policies that deal with detailed planning application considerations need to conform with these policies. Of the remaining policies, Policy NW18; development in Atherstone & Mancetter, Policy NW20; on development impact on loss of services and facilities and Policy NW21, looking at opportunities for Improvements to the A5, are also relevant. Currently other Policies from the emerging Site Allocations Plan (2014) and Development Management Policies Document (2015) will carry limited weight and have yet to progress through Inquiry to adoption. These two documents will be merged to produce the New Local Plan, 2016,"

- 2.9 In consultation on the Draft Neighbourhood Plan, NWBC commented that there may be a potential non-conformity with the current adopted Core Strategy concerning the Neighbourhood Plan Policy SB1 and in particular the proposed new village settlement boundary for Ridge Lane. NWBC commented that The Core Strategy Settlement Hierarchy does not identify Ridge Lane as a settlement for development and does not provide for a development boundary there. However, it was acknowledged that If the emerging new Local Plan reflects these changes, particularly in relation to the new development boundary for Ridge Lane, then a revised Core Strategy settlement hierarchy policy could be included in the new Local Plan, which would reduce or address the non-conformity problem.
- 2.10 NWBC has recently stated, in an email sent on 18/10/16, that "Although putting a development boundary around Ridge Land is not in conformity with the adopted Core Strategy, we are happy to support it and pass on those comments to the appointed Examiner when the plan is submitted for examination." There was, therefore, no need for any further amendment to policy (SB1) and supporting text prior to Submission.
- 2.11 It is acknowledged that the completion of Mancetter Neighbourhood Plan may precede the adoption of the new Local Plan by only a short period and, therefore, efforts have been made to anticipate the content of that document and to ensure both documents are aligned. However, it is recognised that once Neighbourhood Plan is examined and adopted following referendum it may only be wholly applicable as part of the development plan for a limited period up to the date of adoption of the new Borough Local Plan, as new planning policies take precedence.

## Possible future housing development

- 2.12 The uncertainty created through the timing of the preparation of the new Local Plan is a challenge in the preparation of the Mancetter Neighbourhood Plan. The issue of any proposed future residential development in and around Mancetter Village is particularly critical. The strong feeling of the local community, reinforced by the evidence concerning the already very built up nature of Mancetter and the importance of landscape and archaeological considerations, is that there is little, if any scope, for any future large scale new housing.
- 2.13 However, should the Local Plan process result in a conclusion that it is absolutely necessary and justifiable that there is some larger scale housing development around Mancetter, the Parish Council considers that the only practical location would be on land to the south-east of the settlement between Nuneaton Road and the railway line. This option was supported in consultations on the Draft Plan (Summer 2016) and on Issues & Options (Mar. 2016). The responses are detailed in the Consultation Statement.
- 2.14 The Parish Council and the local community are of the strong opinion that, in the meantime, development should not be permitted in this area which would compromise any future choices on strategic housing locations. In particular, this concern represents a further substantive objection to the proposal to develop a 40,000 capacity broiler chicken rearing unit on land at Crown Stables, off Nuneaton Road. A planning application for this development was refused by NWBC in March 2016, but an appeal was lodged in September 2016 and the application was approved in April 2017. Based on the above, an informal Community Proposal (SBCP 1) is included in the Settlement Boundary Policy section. In addition to promoting the safeguarding of this land, measures are also set out to take account of issues concerning archaeology, the West Coast Mainline, landscape, sustainability, accessibility and connections to Mancetter. However, for the avoidance of doubt, the Community Proposal is not intended to promote residential development in this location unless it is demonstrably proven by NWBC that no other viable alternatives exist.

## **Sustainable Development and EU Obligations**

- 2.15 The National Planning Policy Framework sets out the Government's approach to sustainable development which essentially is about enabling development to cater for the needs of current generations, but ensuring that development does not mean worse lives for future generations. The Mancetter Neighbourhood Plan should be aware of the economic, social and environmental consequences of its policies and proposals.
- 2.16 A number of EU obligations may be relevant to the Mancetter Neighbourhood Plan. In particular, the Borough Council will consider the Screening Report which has been produced the plan and ascertain whether the policies and proposals give rise to significant environmental effects and trigger the need to undertake a Strategic Environmental Assessment (SEA). However, on 19<sup>th</sup> September 2016, the Borough Council confirmed that ""With regards to whether the plan needs an SEA or not, we feel that if you remove the H from the inset plan and the text from the KEY, then there will be no allocation of any sorts and therefore the plan will not need an SEA". The H symbol has subsequently been removed from the Proposals Map (Ridge Lane Inset).

### 3 The Neighbourhood Area

**Key Statistics** (Source - 2011 Census and Rural Place Profile prepared by ACRE)

#### **Population and Housing**

- 3.1 The Parish has a population of 2335 living in 990 households. The population structure is: 1177 females (50.4%) and1158 males (49.6%). In general, the population structure is comparable to the Borough and national averages, but there are 435 people (18.7%) aged over 65, **higher** than national average (16.3%). There are no significant ethnic minority communities.
- 3.1 There seems to have been a **higher rate of people moving away** from the Parish between 2001 and 2011 compared to those moving in. The population in 2001 was 2449 (114 higher than in 2011). This fall may be related to the effects of the closure of the North Warwickshire Coalfield. However, figures from 2008/09 for North Warwickshire show a higher than average level of satisfaction for living in the area and a feeling of belonging to the local area.
- 3.3 The 2011 household composition is as follows:

- 49 one person households (over 65)

- 48 one person households (other)

- 66 two person households (over 65)

- 98 households with dependent children

- 104 households no dependent children

- 21 lone parent households

- lower than NWBC average

lower than NWBC average

- higher than NWBC average

average

- average

lower than NWBC average

#### 3.4 Housing Stock

- 250 Detached houses 24.6% of dwellings similar to the England average (22.3%)
- 451 Semi-detached houses 44.4% of dwellings higher than the England average (30.7%)
- 202 Terraced houses 19.9% of dwellings lower than the England average (24.5%)
- 103 Flats 10.2% of dwellings **lower** than the England average (22.2%)

#### 3.5 Housing Tenure

- Owner occupied 574 (58.0%): **lower** than the England average (64.1%)
- Social rented 338 (34.2%): **higher** than the England average (17.7%)
- Private rented 51 (5.2%): **lower** than the England average (15.4%)
- Other rented 26 (2.6%): **similar** to the England average (2.8%)
- 3.6 **House prices** Property values are generally lower than county and national averages, which means that even taking into account lower household incomes, affordabilty is not a general issue. However, they will be some lower income households in Mancetter in housing need.
- 3.7 **Car ownership & commuting** Influenced by the proximity of Atherstone, car ownership is comparable to national averages as are commuting distances and access to local services.
- 3.8 **Economic aspects** 1102 (64.9%) residents are economically active, which is lower than the national average of 69.9%. A total of 36.4% are in full time employment, less than national average of 30.1%. The key figures are set out below (NB rounded/do not sum to 100%):
- 605 in full time employment (36.4%) **lower** than national average (30.1%)
- 221 in part time employment (12.9%) close to the national average (13.7%)

- 139 people are self-employed (8.1%) **lower** than national average (9.8%)
- 60 people work from home (3.4%) close to the national average (3.5%)
- 3.9 In terms of skills, for those with qualifications, levels are similar to national average except for a **lower** percentage (14.2%) with **degree/equivalent** (compared to a national rate of 27.4%). In addition, there is a **lower** rate of people (715 or 37.9%) with no qualifications, compared with the national average of 22.5%. Rates of professional or associated occupations (19.4%) are consequently **lower** than average (30.3%). Mancetter Quarry means that the rate of employment in elementary occupations (19.2%) is **higher** than the national average (11.1%).
- 3.10 **Deprivation** The 2010 Index of Multiple Deprivation (IMD) showed that there is a higher than average level of deprivation in Mancetter. 1434 people (59.9%) classed as living in the most deprived 20% of areas in England compared with a national average of 19.8% and 269 (18.5%) working-age benefit claimants compared with a national average of 13.9%.
- 3.11 The IMD has been updated in 2015 and this shows at a county level that Warwickshire is ranked 124th out of 152 upper tier authorities in England meaning that it is amongst the 20% least deprived areas in England. However, there are eight local super output areas in Warwickshire ranked within the top 10% most deprived LSOAs nationally on the overall IMD 2015. Six of these eight are located with Nuneaton & Bedworth, one in Warwick District and the other is Mancetter south and Ridge Lane in North Warwickshire. It has a score/rank of 3,225. This is lower (worse) than in the 2010 IMB and Mancetter South & Ridge Lane has seen the greatest deterioration in the rankings, relative to other LSOAs.
- 3.12 The most problematic area is Education, Skills and Training Development. This domain looks at the lack of attainment and skills within the local population. The indicators are composed of two sub-domains: one relating to education deprivation for children/young people in the area, and one relating to lack of skills and qualifications in a sub-set of working age adults. Mancetter South & Ridge Lane, ranked 267 within the top 2% most deprived nationally. Crime (1,847) and Barriers to Housing & Services (1,718) are the other two indicators which show a higher degree of deprivation than the average (3,225).
- 3.13 Weekly household incomes in Mancetter (£560) are lower than those for Warwickshire (£678) and England (£673) and there is a correspondingly greater reliance on benefits.
- 3.14 Related figures from 2010 show a higher number/percentage (139 or 31.2%) of children living in poverty compared to the national average of 21%
- 3.15 The 2011 census shows that the numbers/percentage (275 or 18.8%) of people aged 16 64 with life limiting illness are higher than the national average of 12.8%.
- 3.16 In addition to the above, the evidence base for the Neighbourhood Plan includes:
  - A description and analysis of the NWBC Policy context;
  - A report summarising the findings of the (community based) Local Character Study (including a summary of the archaeological Scheduled Monuments in Mancetter).

Each of these documents is available as a separate report.

## **4 Community Engagement and Consultation**

- 4.1 The outcomes of community engagement forms part of the evidence base. This short section summarises what activities have been undertaken.
- 4.2 The Steering Group placed a considerable emphasis on consultation and the designation of the Neighbourhood Plan Area was followed by three stages of consultation and engagement, as summarised below:
  - **1 Summer 2015** Initial questionnaire and display for local residents.
  - 2 March 2016 A three-week consultation on issues and options, with exhibitions and a newsletter/questionnaire, distributed across the Parish. In addition, statutory consultees and other interested parties were notified and invited to comment.
  - 3 July and August 2016 Consultation on the draft Neighbourhood Plan, including local residents, businesses, statutory consultees and other interested parties, in accordance with Regulation 14.
- 4.3 Full details of the consultation events and outcomes are given in the separate Consultation Statement which gives details of:
  - The people and organisations consulted.
  - How they were consulted.
  - The main issues and concerns which were raised.
  - The ways in which the concerns raised have been addressed.

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#### 5 Key Issues

- 5.1 Taking in to account the outcomes of consultation, evidence gathering and the policy context the Neighbourhood Plan is intended to address the following **Issues**:
- **1 Housing Design** There is a need to for future new housing to reflect the character of the local area better.
- **2 New housing locations** There is no need to allocate new housing land at present, but there will be pressure in the future and it is considered that it may be helpful to identify the area to south-east of Mancetter as a potential general location.
- **3 Business & Employment** It is recognized that local employment is important to the economy and the life opportunities for residents and that the Manor Road industrial estate should be protected and it is also considered that small units and working from home encouraged?
- **4 Local Facilities** There is a need to protect the community buildings, local shops and other facilities, which people have told us that they value.
- **5 Open Space & Recreation** There is a need to protect the open spaces and recreation areas, which people have told us that they value.
- **6 Countryside & Landscape** There is a need to protect and enhance the countryside and landscape of the Parish, which people have told us that they value.
- **7 Local Character** Mancetter has a Conservation Area, which will be protected, but it is thought that an up to date Conservation Area Appraisal is needed and that there across the parish there are other important non listed buildings, structures, spaces and views which need to be identified and protected.
- **8 Outside influences** The impact upon Mancetter of developments in nearby areas, especially in terms of HGV's and traffic generation, needs greater consideration.
- 5.2 In addition, reflecting discussion at the Steering Group meeting in April 2016 and the context of the decision by NWBC (also in April 2016) to refuse planning permission for the proposed broiler chicken rearing unit on land to the south east of Mancetter village, the following supplementary issues were identified:
- 1 The need to require a full understanding of the impact of development on the full range of archaeological and heritage assets (pre-historic, Roman, Romano British, Medieval and Industrial Revolution) as part of development proposals;
- 2 The need to recognise how transport infrastructure (over 2000 years) which meets wider regional and national needs, has influenced (and will continue to influence) Mancetter, including the A5 (Watling Street), the Coventry Canal and the West Coast Main Line (railway).

### 6 Vision and Objectives

6.1 The overall **Vision** for the Neighbourhood Plan, supported by the local community, is:

"By 2029 we intend that the Parish of Mancetter will continue to be a good place to live, with a strong sense of community, good quality housing and access to employment. The Parish will strive to improve local services, whilst protecting and enhancing the character, quality and heritage value of the landscape."

- 6.2 **Objectives** Based on the preferred options (see section 4) for addressing the issues, nine objectives have been set. These form the basis for the Planning Policies and Community Proposals which follow in the next section of the Plan.
- **1 Development Principles** To ensure that new development meets sustainable development standards and takes full account of the particular character and needs of Mancetter Parish.
- **2 Settlement Boundaries** To confirm the settlement boundary for Mancetter village and establish a new settlement boundary around Ridge Lane in order to enable appropriate infill development and to prevent the encroachment of built development into open countryside and avoid the coalescence of Mancetter village and Atherstone.
- **3 Housing** To ensure that any new residential infill development is designed to reflect local housing market preferences and to complement the character of the surrounding area and to encourage a design approach to house extensions which reflects local character.
- **4 Business** To retain and encourage local employment, including the Manor Road industrial estate, and to enable other small business development to address local employment, skills and income issues.
- **5 Local facilities** To identify and protect local shops, community buildings and other facilities to support sustainable development and to maintain the strength of the local community.
- **6 Open Space & Recreation** To identify and protect open spaces and playing fields, including where it is appropriate, the designation of new Local Green Spaces.
- **7 Countryside & the Natural Environment etc.** A To identify the landscape features, (including key views and geology) and the nature conservation assets which are special to Mancetter and Ridge Lane, to protect them and as opportunities arise to extend and increase connectivity landscape features and habitats.
- **8 Heritage & Local Character** To confirm the protection of the Conservation Area, Listed Buildings and Scheduled Monuments and to identify and protect local (non-designated) heritage features and to recognize the varied character of the local landscape.
- **9 Transport Infrastructure & Traffic** To set criteria in order to ensure that the impact of investment in transport infrastructure on the residents of Mancetter Parish is fully taken into account and that other development does not prejudice the operation of:
  - The West Coast Main (Railway) Line
  - The A5 (Trunk) Road
  - The Coventry Canal.

## **7 Planning Policies and Community Proposals**

- 7.1 The Policies reflect the Issues, Vision and Objectives of the Neighbourhood Plan and they are presented under the following themes:
  - Sustainable development principles;
  - Settlement boundaries for Mancetter and Ridge Lane;
  - Area based policies;
  - General housing policies;
  - Built environment and heritage;
  - Natural environment;
  - Transport and access;
  - Community facilities and open spaces;
  - Local employment;
  - Renewable energy and telecommunications.
- 7.2 Reflecting the NPPF, there is overall policy on sustainable development setting out development principles, to ensure that all development achieve high design and environmental standards, reflecting local character. The importance of the setting of Mancetter in the Anker Valley, the great importance of the Roman archaeological sites in and around the village and the high quality of the open countryside in the Parish are also recognised in this policy and in other specific sections.
- 7.3 Each policy (*in bold italics*) is followed by a justification and there is a cross reference to the relevant Objective (in brackets).
- 7.4 There are other important *Community Aspirations* which, although not planning policies, are linked to development in and around Mancetter and are important to demonstrate how the Neighbourhood Plan meets the needs of local people. These are included the separate Community Aspirations Section.

## Policy DP1 Sustainable Development Principles (all objectives)

All proposals for development should:

- Be appropriately located;
- Be of an appropriate scale and demonstrate a high standard of design;
- Have regard to their setting and the character of the local area;
- Take account of the key landscape views identified in policy BE2;
- Not adversely affect the amenity of nearby residents;
- Where appropriate, provide for the use of sustainable transport modes, including walking and cycling; and
- Respect the local built, social, cultural, historic and natural heritage assets.

#### Justification

This policy provides a positive framework for decision making, as required in the National Planning Policy Framework (see paras 14). Development will only be encouraged where it can be shown that the scheme will help to achieve the Vision and Objectives outlined in Section 6. Locally, the concept of sustainability relates particularly to the need for sensitive design such that development reflects the character of the surroundings; meeting environmental, social and economic objectives and better facilities for pedestrians and cyclists, all of which contribute to the quality of life for residents in Mancetter Parish.

In addition to the formal planning requirements of this policy, there is a wider intention to support the creation and maintenance of healthy and sustainable communities. In commenting on the Draft Plan, the County Council requested the inclusion of health and wellbeing Policies in the Neighbourhood Plan. It is not considered that this would constitute a formal planning policy, but the aim is supported and where it is appropriate, development proposals should indicate how the achievement of health and well-being objectives would be supported.

#### **Settlement Boundary Policies**

Policy SB1 Development within the Mancetter Village and Ridge Lane Settlement Boundaries (Objectives 2 & 3)

- A. Within the defined settlement boundaries of (i) Mancetter village, development will be permitted and (ii) Ridge Lane, small scale housing development of up to 10 dwellings will be permitted.
- B. Proposals for development at Ridge Lane will be required to meet the following criteria:
- (a) be wholly contained within the settlement boundary shown on the Ridge Lane Inset to the Proposals Map;
- (b) provide for a mix of size and type of dwelling units, including bungalows, to accommodate young families and older people;
- (C) reflect the character of the surrounding development in Ridge Lane and its rural location;
- (d) provide for a new vehicular access from Ridge Lane;
- (e) retain the existing frontage hedge, so far as that is possible whilst complying with (d) above, and existing trees on the site;
- (f) strengthen the boundaries of the site with new hedgerow planting; and
- (g) provide for a new footpath/cycle link to the adjoining Arden Forest estate.

#### Justification

The overall purpose of Policy SB1 is to limit any new housing development to sites wholly within the defined Settlement Boundaries for Mancetter village and Ridge Lane. Locations outside the Settlement Boundaries will be assessed against criteria defined in Policy SB2 and the policies in the North Warwickshire Core Strategy.

The adopted North Warwickshire Core Strategy does not require a specific number of new dwelling to be accommodated in Mancetter village and there has been a significant new development at Church Walk (Laurel Gardens) in the form of an extra care retirement complex, comprising 70 flats and 10 bungalows, all of which are two bedroomed, completed in 2016.

The built up nature of Mancetter village, the need to protect the Roman archaeological sites, the lack of open spaces and green space and the need to protect and enhance the Conservation Area, all mean that there is very little scope for new development. However, the policy is intended to enable small scale infill to take place. The rural setting of the village is also important. The need to take account of the landscape importance of the Anker Valley, the extent of scheduled archaeological sites, the impact of the A5, the West Coast mainline and the canal corridor and the attractive rising open countryside to the south west all mean that built development should not extend beyond the existing settlement.

Ridge Lane is currently defined in the adopted NWBC Core Strategy as a Category 5 settlement, where development will be limited to that necessary for agriculture, forestry or other uses that can be shown to require a rural location. The Core Strategy states that development for affordable housing outside of development boundaries will only be permitted where there is a proven local need. it is small in scale and is located adjacent to a village.

However, based on evidence gathering and the consultation undertaken to date, it is felt that Ridge Lane is a definable settlement. Although there is no desire or justification to extend the built up area into open countryside, it is considered that the definition of a settlement boundary would recognise the built form of the village and help to direct development opportunities within the existing built up area and enable the adjoining important open spaces to be defined and protected. It is also considered that there may not be a need for more affordable housing in Ridge Lane. The provision of small scale market housing, with a focus on smaller units (including bungalows) suitable for young families or older people, could add further to local housing choice. This approach reflects, but develops further (respecting the particular circumstances of Ridge Lane) the approach in the Core Strategy (in Policy NW1) to enable a small-scale housing development to help regenerate and support the rural economy.

The criteria on dwelling size and a preference for bungalows, will mean that the housing needs and aspirations of all sections of the community, can be met. This will help to maintain housing choice and may result in the greater availability of housing for young and families. It reflects the bias in the population structure towards older people and links to evidence in the Parish Profile showing a higher than average level of older, 1 and 2 person households and the wishes expressed by people in the early public consultation on the Plan.

### Policy SB2

Residential Development outside the Settlement Boundaries (Objectives 2 & 3)

Proposals for small scale new housing development outside the Settlement Boundaries will only be permitted if it is demonstrated that, the criteria set out below can be met:

- (a)The development is limited to that necessary for agriculture, forestry or other uses that can be shown to require a rural location or;
- (b) The development is to provide affordable housing, where there is a proven local need and it is small in scale and is located adjacent to a village; and
- 1 The development preserves or enhances the character & appearance of the area; and
- 2 If relevant, the development brings redundant or vacant historic buildings back into use.

#### Justification

In general, development outside the Settlement Boundaries will not be permitted, with the exception of that which relates to accepted rural land uses and activity or meets a specifically defined local housing need, based on an up to date local housing needs assessment. This approach reflects that in the Core Strategy, Policy NW1, but adds specific criteria based on the needs and character of Mancetter Parish.

## **General housing policies**

Policy H1 Smaller infill sites – general criteria (objective 3)

Development will be supported on sites on previously developed land inside the settlement boundaries of Mancetter and Ridge lane, subject to the following criteria being met:

- (a) There is no unacceptable adverse impact on the amenity of neighbouring properties through loss of privacy or daylight; visual intrusion by a building or structure; car parking; removal of mature vegetation/landscaping or additional traffic arising from a development;
- (b) Tandem development should have direct highway frontage access;
- (c) There are no unacceptable effects on any listed building and/or the Conservation Area;
- (d) There is no unacceptable adverse impact on local character (with reference to Policy BE1);
- (e) The provision of natural landscaping, including native trees, hedgerows, wetland areas and the retention or incorporation of habitats for small mammals, birds and insects.

#### Justification

7.21 Infill development has created challenges in the past and the Parish Council has previously tended to resist back-land development. This policy aims to clarify what types of development will be supported in future, accepting that there may be some windfall developments on smaller previously developed 'brownfield' (See Glossary) or unallocated sites with direct highways access. However, this excludes land in built up areas such as private residential gardens, parks, recreation grounds and allotments. Small, well designed residential sites, usually comprising up to 10 dwellings, which do not have a detrimental effect on the character of the surrounding area and neighbouring properties will, therefore, be supported. However, the effect of the policy will be monitored to ensure that it does not lead to excessive cumulative development.

Policy H2 The design of residential conversions and extensions (objective 2)

Residential conversions and extensions will be permitted where the design considers neighbouring houses and reflects the character the area. This will require attention to:

- (a) The choice of materials.
- (b) The scale of development including roof heights.
- (c) Layout within the plot.
- (d) Parking provision in accordance with the standards adopted by the Borough Council.
- (e) The relationship with adjoining and nearby properties in terms of the amenity enjoyed by occupiers and the character of the area.
- (f) Sustainable design features (e.g. sustainable drainage, porous/permeable surfacing for drives and domestic scale renewable energy) are included, where practicable.

#### Justification

7.22 The conversion of buildings into houses and, in particular, extensions to existing houses are the most common forms of development that occur in the plan area. This policy, in addition to the Core Strategy, will encourage detailed design that is appropriate to the setting and character of Mancetter at the same time as enabling energy efficiency and water management features and provision for wildlife to be incorporated into detailed design. Where it is acceptable in terms of overall design, parking standards may be applied flexibly.

#### **Built Environment Policies**

Policy BE1 Mancetter Conservation Area and its setting (objective 8)

Development in the Conservation Area and its setting should achieve high quality design, set in a clear context in terms of materials, scale, setting and layout. The following criteria apply:

- (a) Any new build houses or residential conversions should have active frontages and be orientated to face the roadways and other routes;
- (b) Development, including extensions and back land plots, should ensure that the spaciousness of the area is retained;
- (c) Development should be of an appropriate scale and mass for the immediate area;
- (d) Development should deliver locally distinctive details responsible for the area's character, including materials, openings/access arrangements and boundary treatment;
- (e) All new development should use the traditional vernacular materials for the area, including; sandstone, red brick, painted brickwork, timber framing and blue roofing tiles;
- (f) The impact of development on views in to and out from the Conservation Area;
- (g) Design and construction should consider the relationship between the Conservation Area and the Scheduled Monuments, in accordance with the requirements of Historic England.

This policy will apply to all buildings, structures and spaces in and around the Conservation Area, including listed buildings (Appendix 1).

Applicants should explain, in a Design and Access Statement and/or Heritage Statement, where one is required, how the proposal will address these criteria.

#### **Justification**

7.23 This policy is intended to add more detailed consideration to proposals affecting the Conservation Area than is currently provided by the original designation document and the higher level policy in the adopted Core Strategy. Attention will also be paid to the repair and improvement of properties (Listed, locally significant and unlisted) and to the condition of open spaces, highway land and street furniture. In addition, the importance of the relationship between the Conservation Area and the Scheduled Monuments of Roman origin, is stressed.

## Policy BE2 Protecting and enhancing local character (objective 8)

- A Development should recognise and complement the local character of the areas identified and described in the Mancetter Character Study.
- B The key views described in Appendix 1 and shown on the Proposals maps, should be respected and should not be compromised by the location or scale of new development.
- C The existing open spaces and countryside which help to separate Mancetter village from Atherstone and Witherley should be retained. Built development which has an adverse impact on this openness because of scale or location should not be permitted.

#### **Justification**

The NPPF confirms that good design is an integral part of successful development. It recognises that well-designed buildings and places improve the quality of people's lives. It is reasonable, therefore, that this Neighbourhood Plan has well evidenced policies that set out the quality of development that will be expected for the area. The Character Study undertaken by the Steering Group identified the following key characteristics which need to be addressed:

- The importance of the buildings and spaces of Mancetter Village Conservation area and the need for a more detailed appraisal of the designated area and its setting;
- The importance of the Roman heritage sites;
- The importance of views of key buildings in Mancetter village, longer views in the Anker Valley, the Coventry Canal and from Ridge Lane and across to/from the higher countryside in the south west of the Parish;
- It is important to maintain whatever existing physical separation there is between Mancetter and Atherstone;
- The importance of large areas of woodland in the rural part of the Parish;
- There are local design and layout features, in Mancetter and Ridge Lane which should be reflected in new development. There is a feeling that the scale and design of recent development (e.g. The Laurels) does not always fit that well with the local surroundings.

In addition to buildings and structures, the Character Study noted the importance of views out into the countryside from Mancetter and Ridge Lane as part of the character and identity of these settlements. Views were identified using desk based and field surveys, taking account of key public locations, including public footpaths, roads/lanes, and gathering places. The identified views will help to define locations where care will be needed with the design of new development, or where large scale development will not be acceptable. The key views are:

- 1. The open quality of the Anker Valley, with views across to Witherley and from the valley up to the higher land which comprises the uplands from Baddesley to Hartshill.
- 2. The setting of the Roman archaeological remains and sites in Mancetter village.
- 3. From the Canal towpath to the higher land from Baddesley to Hartshill.
- 4. From the public footpath which runs along the ridge from Oldbury from Mancetter Hill Farm.
- 5. Views outwards from Ridge Lane, across open fields towards larger woodlands.

The adjoining local planning authority, Hinckley & Bosworth Borough Council supports the aim to protect open spaces and countryside, with specific reference to Witherley and also the clear statement that any built development that will have an adverse impact on this openness will not be permitted. This is in accordance with HBBC policy also, as the north of Hinckley and Bosworth Borough is predominantly rural.

## Policy BE3 Protecting and enhancing archaeological sites (objective 8)

Development proposals in the vicinity of the Scheduled Monuments shown on the Mancetter Inset should demonstrate that they have taken into account the potential impact on above and below ground archaeological deposits and identify mitigation strategies to ensure that evidence which could contribute to the understanding of human activity and past environments is not lost. In addition, measures should be taken to minimise impacts of development upon the historic landscape character of the area.

## **Justification**

The NPPF identifies the historic environment as a Core Planning Principle. The extent of Roman archaeology is a key element of the historic environment and this policy will ensure that development in Mancetter takes account of archaeological considerations. It will apply, in particular to the two Scheduled Monuments: Roman Camp which is defined within three areas of Mancetter village and Manduessedum Roman villa and settlement which occupies an extensive are to the south east of Mancetter village. These Scheduled Monuments are shown on the Proposals Map (Mancetter) inset.

## **Natural Environment and Landscape Policies**

#### Policy NE & L 1 Protecting the Countryside and Landscape (objective 7)

Any proposals for development in the rural areas should recognise and seek to protect and enhance the landscape and local character of the Parish. Field patterns and elements of the landscape heritage of the area, including ridge and furrow, field ponds, woodlands, mature trees and historic hedgerows and geological exposures should be protected and incorporated into any landscape design schemes and their long term maintenance ensured.

In addition, development proposals should respect the longer views of the Anker Valley from Mancetter village and across higher open countryside around Ridge Lane and Purley Park as shown on the Proposals Maps and described in Appendix 1.

Where appropriate, proposals should include consideration of the above factors in a landscape analysis, either as a freestanding report or as part of a design and access statement.

#### **Justification**

The evidence base highlights the value of the countryside in Mancetter in terms of landscape, heritage and biodiversity. Consultation has shown the value that local people place on the landscape and the approach is supported by the County Council. The NE National Character Areas) 72 (Mease/Sence Lowlands) & 97 (Arden), the North Warwickshire Landscape Character Assessment 2010 and the Character Report all demonstrate the intrinsic value and importance of the high quality landscape of Mancetter, where characteristic features are well represented and in good condition and there is a wide and long history. This supports the policy emphasis on unobtrusive development, avoiding loss of characteristic features and (where possible) strengthening and enhancing the structure of the landscapes and linkages between them. Some landscape change is outside planning control, but where planning permission is required, the policy sets parameters for the consideration of landscape features in a systematic way.

#### Policy NE & L2 Nature Conservation (objective 7)

- A. Proposals should demonstrate how the design of the development has taken into account potential impacts on habitats, species and connectivity. (Proposals should meet British Standard BS 42020:2013 Biodiversity Code of Practice for Planning and Development or any subsequent revision or replacement).
- B. Proposals will be required to demonstrate net changes to biodiversity using the Coventry/Solihull/Warwickshire Biodiversity Offsetting methodology. Where there would be a negative impact, despite avoidance/mitigation measures, compensatory measures will be required to avoid any net loss of biodiversity.
- C. Opportunities should also be taken by developers and landowners to link sustainable drainage solutions in new development to complement nature conservation objectives.

#### **Justification**

This approach, which highlights the importance of considering the impact of any development on nature conservation interests through cross boundary working on connectivity and green

infrastructure and a pro-active approach to land management, reflects the guidance set out in the National Planning Policy Framework. The intention is to protect the character of the landscape and nature conservation interest in Mancetter, as described in the Character Report and evidenced in the Warwickshire, Coventry and Solihull Green Infrastructure Strategy. The intent of the policy is supported by Warwickshire County Council and Warwickshire Wildlife Trust. The UK commitment to halt overall loss of biodiversity by 2020 in line with the European Biodiversity Strategy and UN Aichi targets, is passed down to local authorities to implement, mainly through planning policy. To assist organizations affected by these commitments, British Standards Institute has published BS 42020: 2013 Biodiversity in planning and development, a Code of practice which offers a coherent methodology for biodiversity management.

The policy coverage extends to wildlife corridors and "stepping stones" (discontinuous patches of habitat and natural features that enable wildlife to disperse and migrate). A wildlife corridor connects populations separated by human activities/structures (e.g. roads and built development). In addition, this policy will support landowners and businesses considering agricultural and land management options. The Green Infrastructure mapping shows that the area is well connected for woodland habitat and contributes significantly to national woodland species flows, for grasslands, however, Mancetter is on a small bottle neck indicating that grassland protection, creation and enhancement is important.

The Environment Agency encourages the adoption of sustainable drainage to complement nature conservation objectives. The Anker catchment, with specific water quality and flooding issues, is potentially suited for (RSuDS) Rural Sustainable Drainage Systems, (Measures to slow down or prevent the transport of pollutants into watercourses, by intercepting run-off and trapping soil before it leaves fields. They may consist of a single structure or a succession of measures, including: wetlands, ponds, sediment traps, buffer strips and 'in ditch' options. Other benefits include slowing down or temporarily storing water to reduce localised flooding.

### **Transport and Access**

## Policy T & A1 Development related traffic requirements (Objective 9)

Mancetter Parish Council will work with the County & Borough Councils and Highways England to ensure that the transport needs and traffic issues present in Mancetter, especially in the vicinity of the A5 Trunk Road, are considered as part of large scale development proposals. The issues that needs to be considered are:

- The level and routing of HGV traffic;
- The level of commuter traffic;
- The need for safe walking and cycling routes for use by Mancetter residents.

Development should not result in any worsening of the current highway safety and traffic related problems and where appropriate, proposals should be supported by a Transport Statement or Assessment which sets out details of the transport issues relating to the development, including the measures to be taken to deal with the traffic impacts of the scheme and opportunities for improving the pedestrian and cycle connectivity.

#### **Justification**

It is acknowledged that transport is the responsibility of the highway authority (Warwickshire County Council) and Highways England, working with NWBC and that the policy context is provided mainly in the Local Plan and the Local Transport Plan. However, there are local issues which is it correct to address in this Neighbourhood Plan. Traffic flows in and around Mancetter village are influenced by the presence of large scale commercial and logistics parks nearby and by the increase scale of housebuilding in and around Atherstone. The externally focused elements of this policy highlight the need for a partnership approach. The intention is that Mancetter will benefit from agreed measures so that the adverse impacts of the nearby residential and commercial development in Atherstone and at the 350 Ha. MIRA Technology Park on the A5 are minimised. Highways England has endorsed this policy and commented that where development proposals impact the A5, they would expect to be consulted.

The implementation of the policy will require cross boundary working on investment using Section 106 Agreements, Community Infrastructure Levy and subject to funding priorities given reduced budgets, Local Transport Plan funding.

This policy also applies to proposals for larger scale development in Mancetter, including the proposal for a large-scale chicken rearing unit and within the wider A5 development corridor.

## Policy T & A2 The West Coast Mainline (Objective 9)

Any development proposals within 10 metres of the operational railway boundary should take account of the following requirements as defined by Network Rail:

- (a) The Local Planning Authority, in accordance with The Town and Country Planning (Development Management Procedure) (England) Order 2015 will arrange for appropriate publicity for planning applications within 10 metres of relevant railway land;
- (b) Development should not result in any adverse impact on the operation of the railway and should not increase the liabilities of Network Rail;
- (c) All development proposals should include a risk assessment and a method statement.

#### **Justification**

It is acknowledged that transport is the responsibility of the highway authority (Warwickshire County Council) and policies directly dealing with transportation are mainly provided in the Local Plan and the Local Transport Plan. However, the presence of the West Coast Mainline and comments made by Network Rail during consultation justify the requirements for any development within the vicinity of the line to take account of the continued safe operation of rail services and safety for nearby residents and businesses. Developers are advised that any measurements should be taken from the operational railway and Network Rail boundary and not from the railway tracks themselves. Network Rail land will include critical infrastructure (e.g. cables, signals, overhead lines, communication equipment etc.) and boundary treatments which could be adversely impacted by third party proposals unless necessary asset protection measures are undertaken. The Network Rail land and operational railway is defined by Network Rail as a corridor from eastings 431176/northings 297032 (ref: LEC2 101m, 0971yds) in the north, to eastings 433074/northings 295474 (ref LEC2 100m, 0019yds) in the south.

#### Policy T & A3 The Coventry Canal (Objective 9)

Development will be supported which enhances the Coventry Canal (and associated buildings and structures) as a cruising waterway, a linear walking/cycling route, a wildlife habitat and corridor and as an important historic feature and location for designated and non-designated heritage assets. In order to protect the environmental quality of the Canal, development on or adjoining the waterway should demonstrate that it fulfils these criteria:

- (a) The protection and enhancement of historic character and interest of the canal, including the listed buildings, structures and local heritage assets associated with it;
- (b) The protection of the existing nature conservation interest of the canal and the wildlife supported by it, and enhancement of this interest, if possible;
- (c) The maintenance of existing rights of way and their enhancement, if possible, including improved access to the canal towpath or improvements to it, if appropriate and feasible;
- (d) There is no adverse impact on the residential amenity of adjoining properties.

#### **Justification**

The Coventry Canal, which runs east west through open countryside across the parish, is an important landscape, heritage and nature conservation asset. Use of the canal by visitors and local people is welcomed and it is accepted that from time to time investment will be required by the Canals and Rivers Trust in order to maintain and enhance this waterway. Subject to criteria to protect the character and environment of the canal, this policy provides a positive context for such investment. The policy is supported by the Canals and Rivers Trust and the wording has been informed by comments made by that organisation in consultation on the Draft Plan.

In addition, the policy wording takes into account the importance of ensuring that development adjoining the canal has no adverse impact on it, following the identification of this need by the Steering Group when the comments on the Draft Plan were considered.

#### **Community Facilities and Open Spaces**

Policy CFOS1 Community buildings, shops and public houses (Objective 5)

Community facilities in Mancetter Parish will be protected. Where planning consent is required, the loss of such facilities will be resisted unless:

- a) The proposal includes alternative provision, on a nearby site of equivalent or enhanced facilities which is accessible by walking and cycling and has adequate car parking; or
- b) It can be demonstrated to the satisfaction of the Local Planning Authority that there is no longer a need for the facility or the premises are unsuitable or not viable for the continued provision of the service, or there is a sufficient alternative facility within reasonable accessible distance.

This policy covers the facilities listed below.

The Memorial Hall, Mancetter
St Peter's Church Schoolroom, Mancetter
St Peter's Church, Mancetter
The Blue Boar Public House, Mancetter
The White Hart Public House, Ridge Lane
Methodist Chapel and Community Hall, Ridge Lane

#### Justification

Mancetter and Ridge Lane have a range of local community facilities which serve the needs of the local community and play a vital role in supporting the Parish's sense of identity. The Parish Council recognises the importance of these facilities and therefore seeks to protect them from inappropriate changes of use. It is recognised that in some circumstances replacement may provide benefits to the community, but this will need to be demonstrated before the Parish Council will support proposals for redevelopment or alternative uses. Where the loss of a facility, e.g. a public house, is being justified on market based grounds, the Parish Council will consider requesting designation of buildings as Assets of Community Value.

## Policy CFOS2 Existing Open Spaces (Objective 6)

Existing open spaces and recreation facilities should be protected from development. Proposals which would reduce the quality or quantity of these facilities shall only be permitted where existing facilities are replaced to a better quality or quantity in a location agreed by the Parish Council.

#### Justification

Existing open spaces and recreation facilities spaces are protected in line with NPPF. They contribute to the quality of life for local residents and to the physical character of the village. The Parish Council will support proposals to enhance and improve the local open space and recreation facilities in the Parish as and when opportunities emerge. Highways England has commented that they would expect to consult the Parish Council on any improvement scheme for the Mancetter junction, including impact on existing landscaping. Any formal and informal

open spaces which are created through the restoration of former quarry working will also fall under the coverage of this policy

Policy CFOS3 Designation of Local Green Spaces (Objectives 6 & 7)

The Local Green Spaces listed below and shown on the Inset Maps will be protected from inappropriate development. Development of these spaces will only be permitted in very special circumstances where harm to the local green space, and any other harm, is clearly outweighed by other considerations.

- A. Informal open space at the junction of Harpers Lane and the B4111 in Mancetter Village
- B. The Roman Scheduled Monuments in Mancetter village
- C. The recreation ground and allotments at Ridge Lane.

#### Justification

Consultation has indicated that local residents place a high value on the relationship between landscape value of the Harpers Lane (informal) open space in Mancetter village. It enables important longer views from the village to the north across the Anker Valley to Witherley village and Church. It is a particularly important landscape feature and wildlife habitat in the area, given the recent loss of the school playing field to accommodate the extra care housing development at The Laurels.

The two Roman scheduled monuments in Mancetter are of obvious heritage significance and are much valued by the local community. Public access is limited in terms of footpaths, but there is good educational use of the sites and an annual Mancetter Roman Heritage Day is held. In addition, the sites are of landscape value and are an important element in the landscape quality character and setting of Mancetter, as evidenced by published records and reinforced by the local character survey.

The recreation ground and allotments in Ridge Lane are well used and valued community assets which support social and recreational activity and help to define the landscape and character of the area. The allotments are also covered by a legal covenant.

The indication of the forms of development which may be acceptable is drawn from the NPPF (Para. 89) and established Green Belt policy. The inclusion of this proposal in the draft Neighbourhood Plan will enable further (formal) engagement with the land owners and with the local community, in accordance with legal requirements. It is recognised that the designation of Local Green Spaces (LGS) should not be used simply to block development. In the NPPF (Para. 76) it is stated that in Neighbourhood Plans, "local communities can identify green areas of particular importance to them for special protection and to rule out new development, other than in very special circumstances" The proposed designations are in accordance with the requirement set out in Para. 77 of the NPPF:

- The green space is in reasonably close proximity to the community it serves;
- The area is demonstrably special to a local community and holds a particular local significance, for example because of its beauty, historic significance, recreational value (including as a playing field), tranquillity or richness of its wildlife;

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• The area concerned is local in character and is not an extensive tract of land.

The proposed Local Green Spaces are in close proximity to Mancetter Village and Ridge lane respectively and are used and valued by local residents and are not extensive tracts of land. **Local Employment** 

#### Policy LE1 Manor Road Industrial Estate (Objective 4)

On the Manor Road Industrial Estate development for employment uses and changes of use between Use Class B1 (light industrial) and Use Class B2 (general industrial) shall be permitted subject to:

- A. No unacceptable increase in traffic beyond the capacity of local roads
- B. No unacceptable adverse impact on nearby residents.

Where necessary operating hours and other planning conditions shall be applied to limit any adverse impact.

#### Justification

The Manor Road Industrial Estate provides accessible local employment opportunities for people in Mancetter and as such it helps to address some of the economic issues which were identified in the Parish Profile. It is important, therefore, that the employment uses of the land and buildings remains and that investment can occur in the estate. However, it is adjacent to and accessed through a residential area and the issues of HGV traffic and noise on needs to be considered carefully when development proposals come forward. It is for this reason that further large scale storage and distribution are not favoured.

## Policy LE2 Local Employment (Objective 4)

Proposals for the development of new small business units, the expansion or diversification of existing small units and tourism related development should be permitted, providing that:

- a) it can be demonstrated that there will be no significant adverse impact resulting from increased traffic, noise, smell, lighting, vibration or other emissions or activities generated by the proposed development;
- b) it would not have an unacceptable impact on the character and scale of the site and/or buildings, by virtue of its scale or design, or on the local landscape;
- c) where relevant, opportunities are taken to secure the re-use of vacant or redundant historic buildings (designated and non-designated).

### **Justification**

The Neighbourhood Plan needs to accommodate appropriate proposals for business development in other parts of the Parish. The conversion of former agricultural buildings has enabled farm diversification, led to the sustainable re-use of vacant buildings and provided opportunities for the establishment and development of small businesses which generate wealth and employment opportunities for local people. This is a trend which the Parish Council would like to continue as part of the maintenance of Mancetter as a vibrant and balanced community, subject to the proper consideration of residential amenity for nearby houses, visual impact on the countryside and highway safety issues.

Local jobs can reduce the reliance on commuting and support more sustainable living. Whilst this Neighbourhood Plan does not allocate sites for employment development, it seeks to support the viability of existing local businesses and their expansion where this is proportionate and appropriate in the individual circumstances. It also encourages appropriate diversification of existing economic activities, as this will make the local economy more robust and more sustainable as well as providing new job opportunities for local people. The adopted Core Strategy and the National Planning Policy Framework encourage and promote sustainable economic growth. The aim is to facilitate economic development within Mancetter which is appropriate in scale, supports existing local businesses, and where appropriate brings vacant historic buildings back into beneficial use. The provision of good telecommunications is important in rural areas to support the viability and sustainability of rural enterprise, including home-working.

#### **Renewable Energy & Telecommunications**

### Policy RE1 Renewable Energy Installations (Objectives 7 and 8)

Proposals for renewable/low carbon energy generation facilities shall be approved if their impacts are (or can be made) acceptable. The following considerations will be taken into account in assessing proposals:

- (a) Visual impact in the immediate locality and the wider area, including longer views across the Anker Valley and around higher ground at Purley, Ridge Lane and Hartshill;
- (b) The amenity of nearby residential occupiers;
- (c) Highway safety and traffic generation;
- (d) Sites of local nature conservation and heritage assets.

Proposals for installations will need to include specific assessments related to these criteria and to consider the cumulative impacts where there are existing installations.

#### Justification

Whilst recognising the benefits that can arise to the wider community from renewable energy installations and providing a positive context for development in appropriate locations, this policy takes account of the high quality of the countryside and landscape of Mancetter Parish. Particular value is placed on the local and longer views in and beyond the Parish, as described and shown on the Proposals Map and described in Appendix 1 and the Character Study. It is considered that there is a need to prevent the urbanisation of the area which could result from solar farms and wind farms. In some instances, planning applications for solar parks have been followed by proposals for standby generation using diesel fuel. In order to be acceptable, such proposals would need to be demonstrated to be genuinely ancillary to the renewable solar generation and not to be operated as a separate generation source from the same site. In addition, the impact of the built development and engineering works, noise, traffic and air pollution would all need to meet the criteria of this policy.

#### Policy RE2 Telecommunications Installations (Objectives 7 and 8)

The Parish Council recognises the need for improved telecommunication and broadband services and supports sensitively designed and located installations where the proposal is designed to minimise any adverse effect on the landscape or on designated and local heritage features. Proposals will need to consider cumulative impact with existing installations.

#### Justification

Benefits arise to the economic and social life of the local community from improved telecommunication and IT infrastructure, especially given the larger than average number of small businesses and the self-employed people. This policy provides a positive context for telecommunications development in appropriate locations, taking account of the landscape character and heritage. The "Code of Best Practice on Mobile Network Development in England 2013" has advice on siting and design.

#### **8 Community Aspirations**

8.1 In this section those other important aspirations which, although they are not formal planning policies, are linked to development in and around Mancetter and are important to demonstrate how the Neighbourhood Plan meets the needs of local people. They are, local aspirations and do not constitute or suggest agreement with NWBC or other bodies to fund or act on them, however, the Parish Council will consider ways of the fulfilling them in an ongoing manner as part of the implementation of the Neighbourhood Plan.

Community Aspiration 1 - Land South- East of Mancetter Village - Possible Future Local Plan (large scale housing) allocations.

Should the emerging North Warwickshire Local Plan indicate an increased new dwelling requirement for Atherstone with Mancetter, which cannot be met (in part) without new housing on land to the west of Mancetter, the Parish Council would reluctantly accept some new housing on greenfield land to the south-east of Mancetter village. Subject to the other policies set out in this Neighbourhood Plan and the following strict criteria, that development:

- (a) Should not adversely affect and should protect & enhance the Roman archaeological site;
- (b) Should provide a high quality pedestrian and cycle link to Mancetter village;
- (c) Should meet the requirements of Network Rail for development adjoining railway lines;
- (d) Should provide a number/mix (size, tenure & cost) of houses reflecting local market needs;
- (e) Should meet the access and highway requirements of Warwickshire County Council and provide any necessary improvements to surrounding roads, related to development;
- (f) Should reflect the character and landscape of the local area in terms of layout and design.

In the meantime, development (including intensive farming and poultry rearing), should not be permitted around Crown Stables which would prejudice the choice of this location for any future strategic housing requirements.

#### Justification

The uncertainty created by the timing of the preparation of the new Local Plan is a challenge. The issue of any proposed future housing development in/around Mancetter Village is critical. The strong feeling of the local community, reinforced by evidence concerning the already very built up nature of Mancetter and the importance of landscape and archaeological considerations, is that there is little if any scope or any future large scale new housing.

However, should the Local Plan process result in a conclusion that it is absolutely necessary and justifiable that there is some larger scale housing development around Mancetter, the Parish Council considers that the only practical location would be on land to the south- east of the settlement between Nuneaton Road and the railway line. This option was supported, in the consultation on the Draft Plan and on Issues & Options. The Parish Council and the local community are of the strong opinion that, in the meantime, development should not be permitted in this area which would compromise any future choices. This concern represented a further substantive objection to the proposal to develop a 40,000 capacity broiler chicken rearing unit on land at Crown Stables, off Nuneaton Road.

In addition to promoting the safeguarding of this land, the criteria set out are intended take account of issues concerning archaeology, including the proximity of the Scheduled Monument

and potential, as yet unknown, associated archaeological remains from all periods of history and settlement in the locality. In addition, other criteria relate to the stated requirements of Network Rail, landscape, sustainability, accessibility and connections to Mancetter.

The County Council has commented that, if housing proposals comes forward, they would require off site mitigation measures to maintain safety on the B4111 for residents, e.g. new pedestrian footways, cycleways and proposals for speed limit changes (to comply with County Council criteria on setting speed limits, see - DFT circular: 01/2013). Improvements would need to be funded from S106 agreement and/or CIL, whichever is the most appropriate at the time. For the avoidance of doubt, this proposal is not intended to promote new housing in this location unless it is demonstrably proven by NWBC that no other viable alternatives exist.

## Community Aspiration 2 - Local (non-designated) heritage assets

The Parish council will work with the Borough and County Councils to consider the local (non-designated) heritage assets identified as part of the Neighbourhood Plan process (see Appendix 1), for inclusion in the Historic environment record. As far as possible, the Parish Council will to encourage the protection and enhancement of these buildings.

### Justification

The list of potential non-designated heritage assets was compiled alongside the completion of the Character Study. It is desirable that the location and design of new development has regard to the character of the local area. The buildings and features identified, although they are not of sufficient architectural or historic merit to justify listing, are an important part of the character of Mancetter Parish and were highlighted as such through consultation on the Neighbourhood Plan. Enhancements to the local features will be sought through funding bids to support their management. Works affecting these local heritage assets should be designed sensitively, with careful regard to the historical and architectural interest and setting. This aspiration complements the approach that is taken in Policy LP15 of the emerging Local Plan

#### Community Aspiration 3 - Mancetter Conservation Area Assessment.

Mancetter Parish Council, will encourage the Borough and County Councils and Historic England, to prepare a Conservation Area Assessment and an updated Management Plan for Mancetter Conservation Area.

## Justification

It is recognised that a Neighbourhood Plan cannot formally propose actions which fall under Conservation Area legislation, however, it is felt that the extent and quality of information held about the Mancetter Conservation Area and its setting is limited and would benefit from updating. This would underpin the implementation of the development management Conservation Area policy, (BE1, set out above) and complement an approach to encouraging repair and infrastructure provision that reflects the character of the Conservation Area.

Community Aspiration 4 - Partnership working on nature conservation.

Nature conservation sites and features will be protected and enhanced through:

- (a) Working with the Warwickshire Wildlife Trust, the County and Borough Councils and the quarry owners to increase landscape and habitat connectivity in and beyond the Parish.
- (b) Taking opportunities to add to the local conservation records from other studies and the assessments in planning applications. If possible, the Parish Council will undertake species and habitats surveys as part of implementing the Neighbourhood Plan.
- (c) Working with farmers and other landowners to encourage the take up of government environmental stewardship schemes and other locally based support.
- (d) Supporting projects which enable the management of the landscape and enable and/or improve access to the countryside for walkers, cyclists and horse riders.

## Justification

This is a proactive partnership based approach which is to be adopted by the Parish Council in pursuit of the wider implementation of Policy NE2. They are based, in part, on comments made at the various consultation stages by organisations including the Warwickshire Wildlife Trust, Natural England and the Environment Agency. Appendix 2 lists those locations which have been identified as (existing and potential) locally important wildlife sites by Warwickshire Wildlife Trust and the Parish Council. More detailed surveys of thse locations will be encouraged.

Community Aspiration 5 - Improving pedestrian and cycle accessibility

In conjunction with the Borough and County Council's and developers, the Parish Council will investigate opportunities for extending and improving routes to increase pedestrian and cycle connectivity to and from Atherstone and into surrounding countryside.

## Justification

Roads provide connectivity but there is a lack of dedicated and safe routes for pedestrians and cyclists from Mancetter and Atherstone. In addition, links into the countryside are limited by the A5 and the railway. Action will support sustainable development and community cohesion.

The County Council has commented that providing funds are available to the Parish Council the Neighbourhood Plan could consider schemes to make better access to local and nearby schools; amenities and areas of employment, and improving access to Atherstone town centre. These would help to improve safety and sustainably of the locality. Other enhancement could also include improvement of access to the railway station through new and improved cycleways and footpaths. Any scheme arising from these ambitions will have to be funded from \$106 agreements, CIL or other external funding.

#### 8 Implementation

- 8.1 This section outlines the approach to the implementation of the Mancetter Neighbourhood Plan, including working in partnership, funding mechanisms, priority projects and monitoring/review. The approach will be that new development should be supported by the timely delivery of infrastructure, services and facilities necessary to provide a balanced, self-sufficient community.
- 8.2 Mancetter Parish Council is committed to Localism and locally informed influence over planning decisions and it will be the key organisation in the implementation, monitoring and review of the Neighbourhood Plan. The Council will build upon its track record in engaging in planning decisions (reactively through consultation and proactively through promoting the policies of this plan) and by delivering related projects for the local community. However, it is recognised that partnership working is needed for the potential of the Plan to be realised.

#### **Working in Partnership**

8.3 Partnership and joint working will be key elements in the successful implementation of the plan. The main organisations and the roles that they can play are summarised below:

**North Warwickshire Borough Council.** Forward Planning & Economic Strategy, Development Control, Housing, Open Spaces, Recreation and Community Facilities

Warwickshire County Council. Highways & Transport, Education, Landscape and Social Services. The County has stated that it cannot commit to the financial implications of proposals in Neighbourhood Plans. This plan should not identify capital/revenue schemes relying on County funding. However, it will assist communities to deliver infrastructure providing they receive funding from S106 Agreements/Community Infrastructure Levy or other sources.

Adjoining Parish Councils. Assessing impact of large scale planning applications.

**Natural England.** Natural England should be consulted on proposals affecting stated interests. The views of **Warwickshire Wildlife Trust** should also be sought where appropriate.

**Sport England.** On assessments and strategies for indoor and outdoor sports delivery, including design in accordance with their design guidance notes

**Environment Agency.** Reflecting a key principle to achieve sustainable development, the EA will be involved as a consultee on the following: flood risk management, water quality/resources, waste management, contamination and permits & other regulation.

**Larger businesses & landowners.** The Parish Council will seek early engagement on proposals in Mancetter or affecting the Parish. Particular attention will be focused on Mancetter Quarry.

**The Coal Authority** - The Neighbourhood Plan area lies within the current defined coalfield. Development High Risk Area Plans show recorded risks from past coal mining activity in the form of 10 mine entries, past surface mining, shallow coal workings, unrecorded shallow coal workings, thick coal outcrops and two surface hazards, located in the east of the plan area.

#### **Funding and Implementation Mechanisms**

- 8.4 Financial contributions will be sought from developers, through either S106 Agreements or, if it is introduced in North Warwickshire, the Community Infrastructure Levy (CIL) contributions to a level that adequately mitigates any impact on existing infrastructure and contributes towards new local facilities, where additional need will be generated. Contributions for local community facilities gained through S106 Agreements or available CIL money will be focused on assisting the delivery of the specified projects as a priority.
- 8.5 In addition, the Parish Council will seek to influence annual and other budget decisions by the Borough and County Council's on housing, open space and recreation, economic development, community facilities and transport, through the County Council Local Transport Plan, but subject to reduced budgets is acknowledged.
- 8.6 The Parish Council will also work with the appropriate agencies and organisations to develop funding bids to help to achieve Neighbourhood Plan policies and objectives. This might include: The Lottery; UK Government programmes; EU Funds and LEP programmes.

## **Priority Projects**

- 8.7 The list of infrastructure projects below reflects local priorities. This should inform the spending of the Neighbourhood Portion of CIL, the negotiation of Section 106 agreements and priorities attached to relevant spending programmes and external funding bids. For example:
- Environmental improvements.
- Countryside management and access to the countryside.
- Managing traffic associated with larger scale development in adjoining areas.
- 8.8 Consideration will also be given to projects from other plans, strategies and projects prepared by the Parish Council or other partners which relate to local aspirations.

## **Monitoring and Review**

8.9 Mancetter Parish Council, supported by the Borough Council, will produce an annual monitoring report on the Neighbourhood Plan using a table listing each of the Neighbourhood Plan Policies, Proposal and Projects, as indicated below:

| Policy   | Times used | In accordance | Against policy  | Commentary |
|----------|------------|---------------|-----------------|------------|
|          |            |               |                 |            |
| Proposal | Completed  | In progress   | Not yet started | Commentary |
|          |            |               |                 |            |
| Project  | Completed  | In progress   | Not yet started | Commentary |
|          |            |               |                 |            |

- 8.10 The reports will also include a listing of all planning applications in Mancetter and the decisions made on them and a schedule of approved development for new housing from conversions and single plots to larger sites. A narrative section will describe the extent to which the Neighbourhood Plan has been successful influencing planning and development decisions.
- 8.11 A more comprehensive review, including an assessment of how the Neighbourhood Plan objectives are being achieved, an update the statistics contained in the Parish Profile and review of the Policy context, will be undertaken at five year intervals. In conjunction with the cumulative annual reports, this will inform any decision on whether a formal review of the Plan

| is necessary. It is expected that the Borough and County Council's will support the monitoring of the Neighbourhood Plan by providing dedicated data for the plan area. |  |  |  |  |  |
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## Appendix 1. Listed buildings, non-designated local heritage assets and key views

#### **Listed Buildings**

Church of St Peter, Manor Road, Mancetter. Grade I

2 Chest Tombs (15m S of Porch of Church of St Peter, Quarry Lane, Mancetter. Grade II

2 Chest Tombs (2m S of SE Corner of Church of St Peter, B4111, Mancetter. Grade II

Arbour Cottages, Mancetter. Grade II

Bridge 33 (at SP 3257 9529) Coventry Canal. Grade II

Bridge 37 Rawnhill Bridge (at SP 3120 9692) Coventry Canal. Grade II

Steps (2m East of Forecourt Gates of Mancetter Manor) Quarry Lane, Mancetter. Grade II

Former Crossing Keeper's Cottage at (SP 317965), Quarry Lane, Mancetter. Grade II

Gatepier and Wall (2m N of Mancetter Manor Quarry Lane, Mancetter. Grade II

Gramer Cottages, B4111, Mancetter. Grade II

Gramer's Almhouses, Quarry Lane, Mancetter. Grade II

Left Forecourt Wall, Gatepier and Garden Pavilion at Mancetter Manor. Grade II

Mancetter Manor and Attached Gatepier, 1 Quarry Lane, Mancetter. Grade II\*

Manor Farmhouse, Quarry Lane, Mancetter. Grade II

Milestone Between Bridges 34 and 35 at Sp 3197 9572 Coventry Canal. Grade II

Right Forecourt Wall, pier & Garden Pavilion at Mancetter Manor, Quarry Lane. Grade II

## **Local (Non-Designated) Heritage Assets**

Additional work, carried out during May and June 2016 has enabled a number of local (non-designated) heritage assets to be identified. This underpins a policy aimed at protecting and enhancing the heritage assets. Non-designated heritage assets may be buildings, monuments, sites, places, areas or landscapes identified as having a degree of significance meriting consideration in planning decisions but which are not formally designated

I Wathen Grange School Building, Church Walk, Mancetter, A Victorian school building (red brick with some stone lintels and slate roofed). All that is left of the attractive and local historically/culturally significant Wathen Grange School, following development of school grounds for The Laurels extra care housing scheme. Currently used as a (independent) special school, but may be subject to future change of use and development pressure.

- **2** The Blue Boar Public House, Watling Street, Mancetter. This prominent typical "inter-war" purpose built public house with art deco and modernist influences, was completed during the early years of WW2.
- **3 Purley Chase Centre (Original Victorian house).** The Purley Chase Centre is a retreat and conference centre. The original Victorian building has been considerably extended, but it retains the character of this period, with red brick wall, stone mullioned windows, tall ornate chimneys and decorative timber work.

**4 Mancetter Quarry Jubilee Seat.** The six stones that make up this sculpture were carved by artist Ant Beetlestone and each stone represents Mancetter's Roman history and the story of Queen Boudicca. It uses the volcanic rock diorite, mined at Mancetter Quarry, known as 'salt and pepper' because of its colouring. It was donated by the quarry owners, Tarmac.

**5 The Original Quarry Farm farmhouse**, Quarry Lane/Steppey Lane (near Ridge lane). A typical 2.5 storey red brick wall and blue tile roofed, early Victorian farmhouse.

**6 The White Horse Public House, Ridge Lane**. A Victorian/Edwardian purpose built public house which was subsequently extended into an adjoining cottage. This brick building (painted white, with a blue tiled roof) with large attractive bay widows (with smoked and etched glass) under a tiled porch is a significant building in the village.

**7 Ridge Lane Methodist Church**. This is a simple, original church building of brick and tile construction with arched windows and a blue tiled roof, which provides a place of worship and a Community Hall.

**8 Coventry Canal**. In addition to the listed canal bridges, there are other small scale features along the length of the canal in Mancetter which add to the character of the area. These include; mooring posts, notice boards, distance makers and walls.

#### **Key Views**

In addition to surveying the built environment, the Character Study identified the importance of open spaces, the countryside and key longer views which should be addressed by policies for the Neighbourhood Plan, including general design criteria, local open spaces, criteria for considering other development and renewable energy. Views have been identified using desk based and field surveys, taking account of key public locations, including public footpaths, roads/lanes, and gathering places. The views identified help to define locations, where great care will be need with the design of new development or where large scale development will not be acceptable. The views are described below and shown on the Proposals Maps.

- **1** The open quality of the Anker Valley, with views across to Witherley and from the valley up to the higher land which comprises the uplands from Baddesley to Hartshill. (Views D, E, F).
- 2 The setting of the Roman archaeological remains and sites in Mancetter village. (Views E, F).
- **3** Views from the Canal towpath to the higher land which comprises the uplands from Baddesley to Hartshill. (Views A,C)
- **4** Views from the (higher level) public footpath which runs along the ridge from Oldbury from Mancetter Hill Farm. (View B)
- 5 Views out from Ridge Lane, across open fields towards larger woodlands. (Views G,H, I, J)

#### **Description of views**

#### **Proposals Map**

- A. View from Quarry Lane looking S from bridge over the canal.
- B. View looking NE from PROW between Purley Chase Lane and Oldbury Road.
- C. View from Canal towpath looking SW towards higher ground to the south.

#### **Mancetter Inset**

- D. View from Harpers Lane NE towards Witherley
- E. View from footpath south of Watling Street looking SW over the Anker valley towards Mancetter church.
- F. View looking west from River Anker across the Roman fields towards Nuneaton Road.

#### **Ridge Lane Inset**

- G. View of fields and woodland looking N from Arden Forest Estate.
- H. View from footpath looking W from Purley Chase Lane.
- I. View from Ridge Lane looking NE across open fields towards Purley Chase Lane.
- J. View from footpath north of sewage works looking SE across open fields.

Appendix 2 - Designated Sites for Nature Conservation in Mancetter (as of July 2016).

Bentley Park Wood – SSSI - Adjacent to the Parish boundary but a material consideration for development applications nearby.

Ridge Lane Grassland – LWS - To the north of Wakeford Close.

Selected due to its neutral grassland habitat on ridge and furrow.

Monks Path Wood and Bratts Waste – pLWS

Purley Chase Golf Course - pLWS

Upper Coal Spinney – pLWS

Purley & Mancetter Quarries – LWS - Geological Interest with surrounding mosaic of wildlife habitats including acid grassland, heathland and wet woodland. pLWS areas adjoining.

Rawn Hill – LWS - Ancient woodland and acid grassland.

Brooklands Farm Meadow - pLWS

Coventry Canal - pLWS

River Anker – pLWS - Otter recorded along this stretch.

## Notes

LWS = Local Wildlife Site = An area which is locally important for the conservation of wildlife. They are identified and selected for the significant habitats and species that they contain.

pLWS = potential Local Wildlife Site = An area that is thought may qualify for designation as a Local Wildlife Site, but for which formal survey and/or designation has not yet taken place.

#### Glossary

**Affordable housing** Social rented, affordable rented and intermediate housing, provided to eligible households whose needs are not met by the housing market. Eligibility is determined with regard to local incomes and local house prices. Affordable housing should include provisions to remain at an affordable price for future eligible households or for the subsidy to be recycled for alternative affordable housing provision.

**Amenity** A positive element or elements that contribute to the positive character of an area, such as lack of noise and disturbance, openness, landscape, townscape, opportunities for recreation etc.

**Backland Development** - one or more dwellings on a parcel of land which lies generally behind the line of existing frontage development, has little or no frontage to existing public highway and is piecemeal development in that it does not form part of a larger area allocated for development

**Basic Conditions Statement (BCS)** A qualifying body has to consider how it will demonstrate that its neighbourhood plan will meet the Basic Conditions that should be met if the plan is to be successful at independent examination. The BCS is a report to demonstrate to the independent examiner that its draft neighbourhood plan meets the basic conditions.

**Biodiversity** The whole variety of life encompassing all genetics, species and ecosystem variations, including plants and animals.

'Brownfield' See Previously Developed Land

**Community Infrastructure Levy** A tariff charged on development to secure funding towards infrastructure that is essential to meet the needs of the development. The CIL may be set by the Borough Council once an Infrastructure Delivery Plan and Charging Schedule have been examined and adopted. If there is a CIL in place, and a neighbourhood Plan is made, 25% of CIL funds raised in the Neighbourhood Plan Area will be made available to be spent on infrastructure projects in the plan area.

**Conservation Area** Areas of special architectural or historic interest, the character, appearance or setting of which it is desirable to preserve or enhance.

**Demographic patterns / changes** The make-up of the population of a particular area in terms of birth-rates, the age profile, new migrants etc. and how this changes over time.

**Density (of development)** The amount of building within an area of land. For housing it is expressed as the number of dwellings per hectare.

**Designated area** An area defined by a line on a map which, by virtue of statute, enjoys a degree of protection from development that would impact adversely on the wildlife, landscape or other natural asset within its boundary. There are also built heritage designations such as Conservation Areas.

**Development** Defined under the 1990 Town and Country Planning Act as "the carrying out of building, engineering, mining or other operation in, on, over or under land, or the making of any material change in the use of any building or other land." Most forms of development require planning permission (see also "permitted development").

**Development Management** The process through which a local planning authority considers a planning application and whether it should be given permission

**Development Plan** This includes adopted council development plan documents such as core strategies and any future adopted neighbourhood plans setting out the authority's policies for the development and use of land.

**Development Plan Documents (DPDs)** DPDs are adopted plans and documents that form part of the development plan. Once adopted, planning decisions should be made in accordance with them unless material considerations indicate otherwise. DPDs can include core strategy, land allocation plans, area action plans, and neighbourhood plans.

**Employment land** Land allocated / reserved for industrial and business use.

**Evidence base** The information and data gathered by local authorities and used to inform policy development. It includes a wide range of numerical data and other information, including, surveys, studies, discussions and consultations.

**Five Year Housing Land Supply** An identified supply of specific deliverable sites sufficient to meet housing requirements over a specified five year period, collated annually.

**Floorspace** The floor area (on all floors) of a building or set of buildings. Gross floorspace includes areas ancillary to the main use. Net floorspace excludes ancillary areas.

**Green Infrastructure (GI)** Green spaces in towns, villages or elsewhere, serving different purposes, which together form a network that can provide local communities with a better environment and quality of life and help wildlife.

**Greenfield Land or Site** Land (or a defined site) which has never been built on before or where the remains of any structure or activity have blended into the landscape over time.

Gypsy, Roma and Traveller Communities (for planning purposes) Communities consisting of persons of nomadic habit of life whatever their race or origin, including such persons who on grounds only of their own or their family's or dependants' educational or health needs or old age have ceased to travel temporarily or permanently, but excluding members of an organised group of travelling showpeople or circus people travelling together as such.

**Habitat** An area or natural environment in which an organism, species or population normally lives. Habitats take many forms and should not be considered in isolation as they are linked and overlap with each other.

**Habitats Regulations** A set of government regulations (currently the Habitats and Species Regulations 2010), which sets out requirements within England regarding the protection and enhancement of important natural assets, giving expression to various European Directives, International Conventions and national statutes.

**Heritage Statements** are required as part of the information submitted with planning related applications1 when the proposed development might affect an archaeological site or historic building. The requirement for Heritage Statements is included in the National Planning Policy Framework.

**Hinterland** A term used to describe the area which falls within the influence of a town – especially the area from which the town draws most of the people who work there or use it.

**Household** A person living alone or a group of people living together at the same address and with common housekeeping.

**Housing Needs Survey** A survey of households which assesses affordable housing needs across a defined area, looking at criteria such as housing conditions, overcrowding and household incomes and comparing these with housing costs and availability.

**Housing requirement** The amount of housing that has to be built in a given period to meet needs and demands. This is now calculated separately for East Warwickshire, based on evidence, although the Council should cooperate with neighbouring authorities and other relevant bodies in arriving at the final requirement figure(s).

**Independent Examination** The process by which an Independent Examiner examines a Neighbourhood Plan to ensure it meets the basic conditions.

**Infill development** Building on a relatively small site between existing buildings.

**Information and Communication Technologies (ICT)** Telecommunications networks such as telephone lines, mobile phone masts and broadband infrastructure.

**Infrastructure** The physical entities (e.g. roads, railways, sewers, pipes, telecommunications lines) necessary for communities to function and move around.

**Localism** The Localism Bill was published in 2010. It set out a series of proposals to shift power from central government towards local people, including: flexibilities for local government; rights and powers for communities and individuals; reforming the planning system (including Neighbourhood Planning and more local decisions about new housing.

**Limited infilling** Infill development which is particularly small in scale, occupying small gaps between buildings comprising one or two, rather than several dwellings.

**Local Plan** The documents and maps that make up the plan for the future development of a local area such as North Warwickshire. In this case the adopted North Warwickshire Core Strategy (2014-2029)

**Local Planning Authority** The council which is charged with plan making and determining planning applications for an area. In the case of the Neighbourhood Plan it is North Warwickshire Borough Council (NWBC).

**Low Cost Market Housing** Usually refers to new build dwellings that are sold for 100% owner occupation but at a price that is discounted from the price than they could be sold for on the open market. These are not part of the definition of affordable housing.

**Mancetter Parish Council (MPC)** The responsible body for the Neighbourhood Plan, albeit that it has been prepared through a Steering Group (SG) of local people and Parish Councillors

**Masterplan** A detailed plan setting out how a particular area is developed, mapping the phasing of the development, (i.e. the order in which different parts are to be built) and setting out an action plan on how, when and by whom different requirements are triggered/funded.

**National Planning Policy Framework (NPPF)** A Government document that sets out the Government's planning policies for England and how these are expected to be applied.

**Natural and semi-natural greenspace** Places where human control and activities are not intensive so that a feeling of naturalness is allowed to predominate. Natural and semi-natural

greenspace exists as a distinct typology but also as discrete areas within the majority of other greenspace typologies. (Natural England) In the Neighbourhood Plan it is intended that these areas should also be publicly accessible.

**Neighbourhood Plan** A plan prepared for a defined area by a Parish or Town Council – the "qualifying body". Once accepted by the local community through a Referendum, the neighbourhood plan will form part of the Development Plan.

**Local Economic Partnership (LEP)** Business led strategic organisations responsible for promoting and developing economic growth funded by local authorities and Central Government. In the case of this plan this is the Warwickshire LEP.

**Open market residential development** Housing for sale or rent on the open market, without restrictions regarding occupation or price.

**Open Space** Usually used in relation to built-up areas. Refers to all open areas of public value, which can offer opportunities for sport, and recreation, as well as a visual amenity and haven for wildlife. Public open space is where public access may or may not be formally established.

**Permitted Development** Certain limited or minor forms of development that may proceed without the need to make an application for planning permission, as detailed in the General Permitted Development Order (GPDO). You can make certain types of minor changes to your house without needing to apply for planning permission. They derive from a general planning permission granted by Parliament. NB permitted development rights for many projects on houses do not apply to flats, maisonettes or other buildings

**Phasing (housing)** How the building of housing is spread over time within a defined area or on a large housing site. The orderly development of housing can be achieved through a phasing plan – hence 'Phase 1' or 'Phase 2' of a development.

**Planning Obligation** A planning obligation is a binding legal agreement under Section 106 of the Town and Country Planning Act 1990. It binds one or more parties to an agreement to deliver either actions or financial contributions required in association with development.

**Presumption (in favour of sustainable development)** The key principle of the NPPF (S. 14) for plan making and decision taking. Planning policies should follow the approach so that it is clear that development which is sustainable is approved without delay. Local authorities have been positive in seeking opportunities to meet the development needs of their area. This means that Local and Neighbourhood Plan policies should be worded positively.

Previously Developed Land or 'Brownfield' Land Land which is or was occupied by a permanent structure, including the curtilage of the developed land (although it should not be assumed that the whole of the curtilage should be developed) and any associated fixed surface infrastructure. This excludes: land that is or has been occupied by agricultural or forestry buildings; land that has been developed for minerals extraction or waste disposal by landfill purposes where provision for restoration has been made; land in built-up areas such as private residential gardens, parks, recreation grounds and allotments; and land that was previously-developed but where the remains of the permanent structure or fixed surface structure have blended into the landscape over time.

**Qualifying Body** The Neighbourhood Planning Regulations 2012 require a Qualifying Body to be appointed to be responsible for preparing the neighbourhood plan and taking decisions relating to it. Mancetter Parish Council is the Qualifying Body for this plan.

**Renewable energy** Energy produced using renewable sources such wind, water or biomass. Off shore renewable energy generation projects such as offshore wind or wave power are dealt with by the Marine Management Organisation and the Government's Infrastructure Planning Unit rather than local planning authorities.

**Resilient communities** This term is sometimes applied to communities' ability to help themselves in the face of an emergency. However, in this document it refers more to the degree to which communities can be self-sustaining through the retention of a working population, workplaces, services etc.

**Safeguarding** The protection of valuable areas of land from disturbance and/or development, due to natural assets, mineral resource or possible future proposals (e.g. a bypass).

**Scenarios** Different possible outcomes – in this case regarding the growth and health of communities – depending on different 'inputs' – in this case the amount of land allocated for housing and employment and the ability for those houses and workplaces to be delivered.

**Sequential approach** A planning principle that seeks to identify, allocate or develop certain types or locations of land before the consideration of others. For example, town centre type uses (Retail, Leisure, Commercial) being accommodated in the town centre before considering edge of centre or out of centre locations in relation to various levels of flood risk.

**Social rented housing** This is (affordable) housing owned by local authorities or other registered providers for which guideline target rents are determined nationally or locally.

**Statement of Community Involvement (SCI)** The Parish Council's approach to involving the community in the neighbourhood planning process

**Statutory Weight** Policies and plans prepared under the Town and Country Planning Acts once adopted have statutory weight under Section 38. In other words, planning decisions should be made in accordance with these plans once they have been adopted.

**Strategic Environmental Assessment (SEA)** This is a systematic decision support process, aiming to ensure that environmental and other sustainability aspects are considered effectively in policy, plan and programme making. The form and content of SEAs is determined by UK government and EU legislation and guidance.

**Strategic Housing Land Availability Assessment (SHLAA)** Identifies sites with potential for housing, and assesses their housing potential and when they are likely to be developed, with a view to achieving a five year supply of deliverable housing land.

**Strategic Housing Market Assessment (SHMA)** An assessment of the scale and mix of housing and the range of tenures that an area (in this case East Warwickshire) is likely to need over the plan period in order to meet household and population projections, taking account of migration and demographic change.

**Sustainability Appraisal (SA)** The process of weighing and assessing policies for their global, national and local sustainability implications for the environment, the economy & society to incorporate a Strategic Environmental Assessment (SEA) to comply with EU Directives.

**Sustainable development** Defined by the World Commission on Environment and Development in 1987 as "development that meets the needs of the present without compromising the ability of future generations to meet their own needs". The Government makes clear that sustainable development has economic, social and environmental dimensions (explained in the NPPF).

systems are a sequence of water management practices and facilities designed to drain surface water in a manner that will provide a more sustainable approach than what has been the conventional practice of routing run-off through a pipe to a watercourse. Rural Sustainable Drainage Systems are a collection of physical structures used to mimic natural processes. In rural environments, it is an approach for managing the detrimental impact of rainfall on fields where run-off is a major threat to the flora, fauna and chemical status of our surface waters.

**Tandem Development** – This consists of a dwelling or dwellings immediately behind an existing residential frontage which are served by a shared access.

**Tenure (housing)** The ownership or rental status of dwellings – i.e. whether they are owner-occupied (owned outright / being bought with a mortgage), privately rented, rented from housing associations or rented from local authorities.

**Townscape Character** Townscape is the combination of buildings and the spaces between them and how they relate to one another to form the familiar and cherished local places within the town and its wider context. A Townscape Character Assessment is a tool that provides an objective, structured approach to identifying and classifying the distinctive character and context of a settlement. This helps understanding of the key features and characteristics that combine to give a particular area local distinctiveness and identity.

**Use Classes Order** The Town and Country Planning (Use Classes) Order 1987 (as amended) puts uses of land and buildings into various categories known as 'Use Classes'. The following list gives an indication of the types of use which may fall within each use class.

- **A1** Shops Shops, retail warehouses, hairdressers, undertakers, travel and ticket agencies, post offices (but not sorting offices), pet shops, sandwich bars, showrooms, domestic hire shops, dry cleaners, funeral directors and internet cafes.
- **A2** Financial and professional services Financial services such as banks and building societies, professional services (other than health and medical services) including estate and employment agencies and betting offices.
- **A3** Restaurants and cafés For the sale of food and drink for consumption on the premises restaurants, snack bars and cafes.
- **A4** Drinking establishments Pubs, wine bars & other king establishments (not night clubs).
- **A5** Hot food takeaways For the sale of hot food for consumption off the premises.
- **B1** Business Offices (other than those that fall within A2), research and development of products and processes, light industry appropriate in a residential area.
- **B2** General Industrial Use for industrial process other than one within class B1 (excluding incineration purposes, chemical treatment or landfill or hazardous waste).
- **B8** Storage or distribution This class includes open air storage.

**C1** Hotels - Hotels, boarding and guest houses where no significant element of care is provided (excludes hostels).

**C2** Residential institutions - Residential care homes, hospitals, nursing homes, boarding schools, residential colleges and training centres.

**C2(a)** Secure Residential Institution - Use for a provision of secure residential accommodation, including use as a prison, young offenders institution, detention centre, secure training centre, custody centre, short term holding centre, secure hospital, secure local authority accommodation or use as a military barracks.

**C3** Dwelling houses - this class is formed of 3 parts:

**C3(a)** covers use by a single person or a family (a couple whether married or not, a person related to one another with members of the family of one of the couple to be treated as members of the family of the other), an employer and certain domestic employees (such as an au pair, nanny, nurse, governess, servant, chauffeur, gardener, secretary and personal assistant), a carer and the person receiving the care and a foster parent and foster child.

**C3(b)** up to six people living together as a single household and receiving care e.g. supported housing schemes e.g. those for people with learning disabilities or mental health problems.

**C3(c)** allows for groups of people (up to six) living together as a single household. This allows for those groupings that do not fall within the C4 HMO definition, but which fell within the previous C3 use class, to be provided for i.e. a small religious community may fall into this section as could a homeowner who is living with a lodger.

**C4** Houses in multiple occupation - small shared houses (3-6 unrelated individual occupants) as the only or main residence, sharing basic amenities such as a kitchen or bathroom.

**D1** Non-residential institutions - Clinics, health centres, crèches, day nurseries, day centres, schools, art galleries (other than for sale or hire), museums, libraries, halls, places of worship, church halls, law court. Non-residential education and training centres.

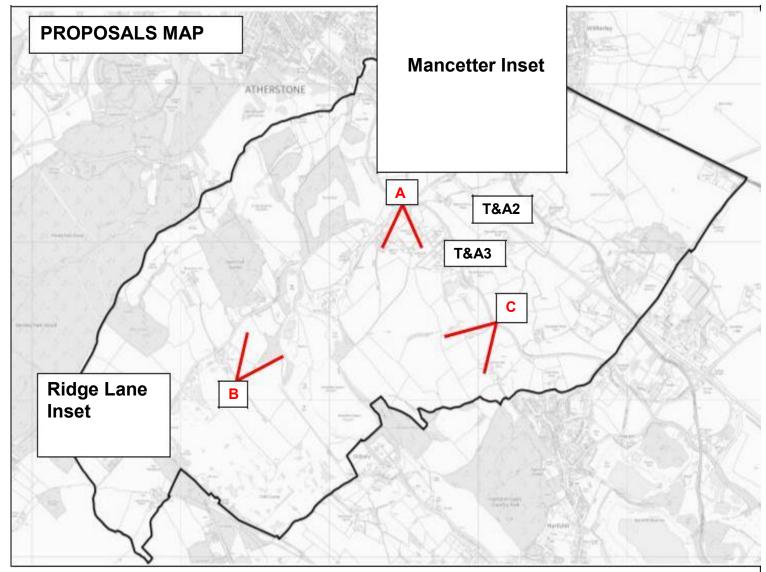
**D2** Assembly and leisure - Cinemas, music and concert halls, bingo and dance halls (but not night clubs), swimming baths, skating rinks, gymnasiums or area for indoor or outdoor sports and recreations (except for motor sports, or where firearms are used).

**Sui Generis** - Uses not falling in any use class and are considered 'sui generis', including: theatres, houses in multiple occupation, hostels providing no significant element of care, scrap yards. Petrol filling stations and shops selling and/or displaying motor vehicles. Retail warehouse clubs, nightclubs, launderettes, taxi businesses, amusement centres and casinos.

**Viability Assessment** Compares the likely broad value of planned development likely to come forward over the plan period with the likely costs and constraints, in order to understand the deliverability of the plan and provide certainty and sustainability.

**Windfall Development** - Sites which have not been specifically identified as available in the Local Plan process. They normally comprise previously-developed sites that have unexpectedly become available.

#### Mancetter Neighbourhood Plan - Adopted Version

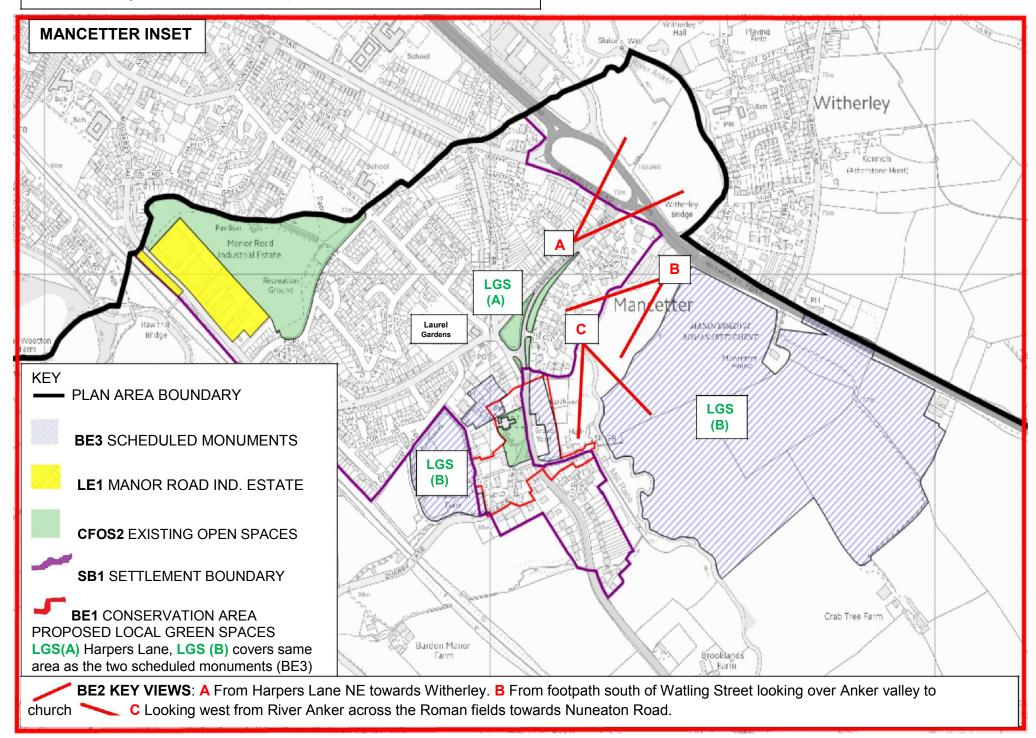


#### **KEY**

**Site/Location Based Policies: T&A2** West Coast Mainline; **T&A3** Coventry Canal. **SB1** Village Settlement Boundaries; **BE1** Mancetter Conservation Area; **BE3** Archaeological Sites; **CFOS 1** Community buildings, shops & public houses; **CFOS 2** Existing Open Spaces; **CFOS 3** Proposed Designation of Local Green Spaces; **LE1** Manor Road Industrial Estate, (also see Inset Maps).

# **Plan Wide Policies:**

- **DP1** Sustainable Development Principles,
- SB2 Residential Development Outside the Settlement Boundary
- H1 Smaller infill sites criteria H2 (design of residential conversions and extensions).
- **BE2** Protect and enhance local character; including the Key Views
- A View from Quarry Lane looking South from bridge over the canal
- B View looking NE from PROW between Purley Chase Lane and Oldbury Road, and
- C View from Canal towpath looking SW towards higher ground to the south
- **NE1** Protecting the countryside and landscape; **NE2** Nature Conservation
- **T&A1** Highway Safety and Traffic Management
- **LE 2** Local Employment
- **RE 1** Renewable Energy and **RE 2** Telecommunications



# Mancetter Neighbourhood Plan - Adopted Version 2017 **KEYRIDGE LANE INSET** PLAN BOUNDARY \_\_\_ **SB1** SETTLEMENT BOUNDARY **CFOS3** PROPOSED LOCAL LGS(C) **GREEN SPACE** BE2 KEY VIEWS < A. Fields & woodland north from Arden Forest B. From footpath, west from Purley Chase LaC. Looking across fields to Purley Chase Lane Stack's D. From footpath, south east over open fields Spinney Asslets Forest Estabe LGS(C) Golf Course Ridge Lane The Bertheys. Sewage D **Worlos** NOT TO SCALE © Crown copyright and database rights reserved 2016 Ordnance Survey The Manhatiber